Maturing Cost Estimation in Rapid Acquisitions

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Research Idea

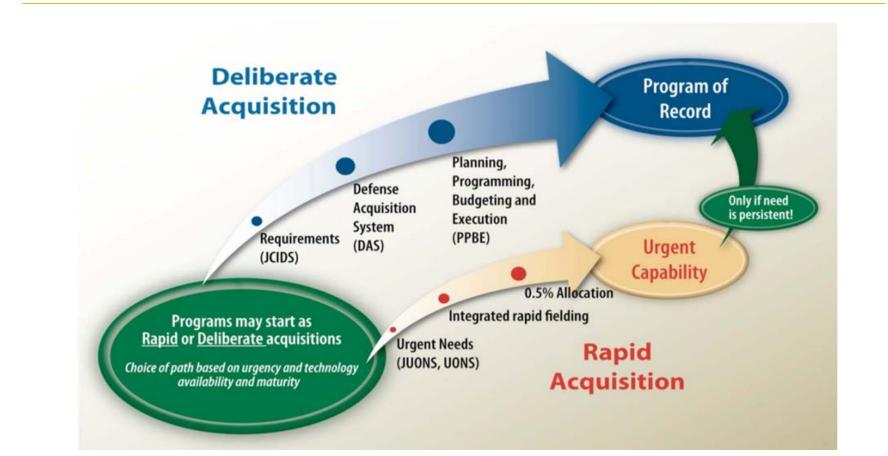
- Agencies are searching for ways to deliver critical mission functionality more quickly and with less risk
- Generating confident and credible cost estimates is a challenge when programs may have less definition, greater uncertainty, and fast timelines

Research Goals:

- Provide a deeper understanding of cost implications in rapid acquisition environments
- Develop methods of costing rapid acquisition projects in a consistent and repeatable way



Rapid vs. Deliberate Planning



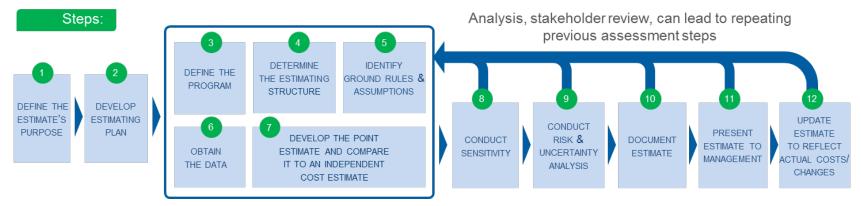
"Rapid" generally entails reduced documentation, empowered decision making, and less oversight to meet shortened schedules

Source: Defense Science Board Joint Task Force, "Fulfillment of Operational Needs" 2009. © 2018 The MITRE Corporation. All rights reserved.



Case Studies Methodology*

- Applied research design and methods specific for case study research
 - Established theoretical framework to guide research and map findings
 - Standardized data process and collection tools
 - Removed unintentional bias; ensured recommendations and findings are applicable to the broader community
- Theoretical Framework is based on best practice in cost estimating community



GAO Cost Estimating and Assessment Guide¹

*Adapted from Case Study Research Design and Methods by Robert Yin (2014) ¹ References: GAO Cost Estimating and Assessment Guide (GAO-09-3SP) (March 2009) © 2018 The MITRE Corporation. All rights reserved.



Findings: Cost Estimating in a Rapid Environment

Findings identified rapid acquisition characteristics that impact cost methods

- Rapid acquisition emphasizes delivery of a capability quickly which causes very short acquisition timelines
- In order to achieve these shortened timelines, rapid programs operate at a fast pace and have a great concurrency of efforts
- Schedule is the top priority; cost and capability are flexible to support desired schedule
- There are many rapid acquisition approaches that vary in solution maturity, size, type, timeline, and acquisition strategy
- Rapid acquisition compressed timelines pose unique challenges to the cost estimating process
- Recommendations were made to specifically address these challenges while considering the constraints of rapid environments



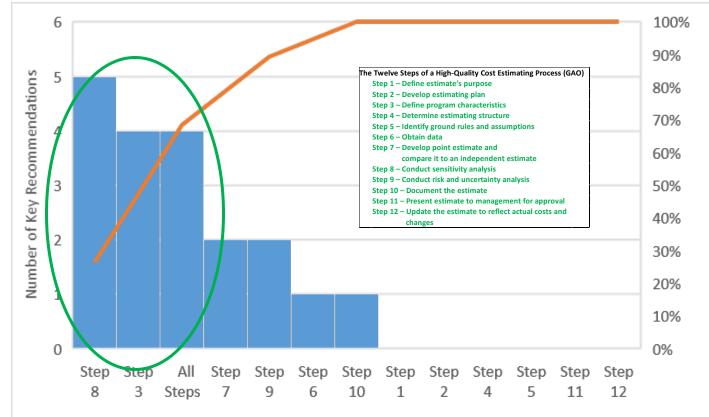
Findings: Cost Estimating Challenges

Little time to collect data Quick turnaround initial estimates Adjusting for abbreviated processes Fast pace Increased uncertainty/risk Many trade-offs required Technical baseline maturity Transition planning varies



Recommendations by GAO Step

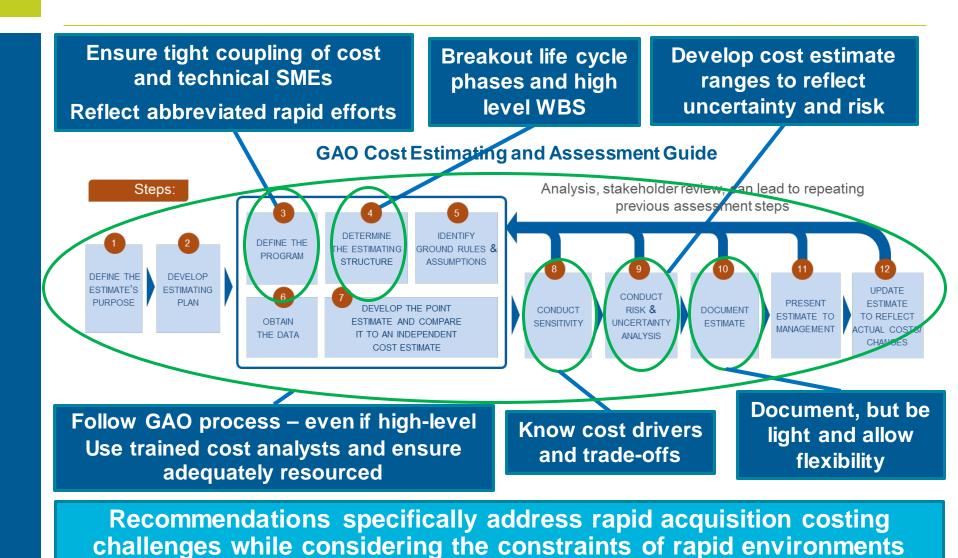
 Number of key recommendations counted for each of the 12 GAO Steps



Step 8, Step 3, and 'All Steps' had greatest number of key recommendations



Recommendation Summary



References: GAO Cost Estimating and Assessment Guide (GAO-09-3SP) (March 2009) © 2018 The MITRE Corporation. All rights reserved.



Application Considerations

Consider the following factors when applying recommendations:

- Rapid acquisition approach
- Size of program (\$)
- New program start vs established program
- Timeline
- Solution maturity
- Solution complexity

Summary

 Multiple programs and SMEs were interviewed across a variety of rapid acquisition program types and solutions

Key recommendations include:

- Apply the GAO 12 step process even if high-level
- Use trained cost analysts and engage them early and ensure they are adequately resourced
- Develop cost estimate ranges to reflect uncertainty and risk in rapid acquisitions
- Know cost drivers and trade-offs
- Understand and reflect abbreviated acquisition and technical efforts
- Document, but be light and flexible
- Recommendations are easily applied and adaptable to the variety of rapid acquisition approaches
- Recommendations align with established cost estimating best practices that help ensure confident, credible, and reliable cost estimates are developed